Executive Decision Capital Budget Monitoring April-June 2025/26

Overview Select Committee

Decision to be taken by: City Mayor

Decision to be taken on: 24th September 2025

Lead director: Amy Oliver, Director of Finance

Useful information

■ Ward(s) affected: All

■ Report author: Karen Linnett

■ Author contact details: karen.linnett@leicester.gov.uk

■ Report version number: 1

1. Summary

- 1.1 The purpose of this report is to present the position of the capital programme for 2025/26 as at the end of June 2025.
- 1.2 This is the first capital monitoring report of the financial year. There will be two further quarterly reports followed by and an outturn report being presented to this committee.
- 1.3 As reported in the previous year's monitoring reports, progressing capital projects continues to be difficult. New pressures in schemes, where possible, will be managed within project contingencies and revised scope of works while maintaining the desired project outcomes. When this is not possible it is reported in the monitoring report and decisions are taken as required.

2. Recommended actions/decision

- 2.1 The Executive is recommended to note the following:
 - o Total spend of £23.1m for the year to date.
 - o The progress in delivery of major projects, as shown at Appendix A.
 - The progress on spending against work programmes, as shown at Appendix B.
 - o The provisions that remain unspent as shown at Appendix C.
 - That across a number of schemes, £187k has been saved following completion of schemes below budget. Of this, £163k was funded by corporate resources.
 - o The prudential indicators presented in Appendix F.

The OSC is recommended to consider the overall position presented within this report and make any observations it sees fit.

3. Scrutiny / stakeholder engagement

N/a

4. Background

4.1 The 2025/26 Capital programme was initially approved by Council on 19 February 2025. It has subsequently been amended (including through the 2024/25 outturn report).

The capital programme is split in the following way:

- (a) Schemes classified as '**immediate starts**', which require no further approval to commence; and
- (b) A number of separate '**policy provisions**' which are not released until specific proposals have been approved by the Executive.
- 4.2 Immediate Starts are further split into:
 - (a) **Projects**, which are discrete, individual schemes such as a road scheme or a new building. Monitoring of projects focusses on delivery of projects on time and the achievement of milestones. Consequently, financial slippage is not in itself an issue on these projects;
 - (b) **Work Programmes**, which consist of minor works or similar on-going schemes where there is an allocation of money to be spent during a particular year. Monitoring of work programmes focusses on whether the money is spent in a timely fashion;
 - (c) **Provisions**, which are sums of money set aside in case they are needed, where low spend is a favourable outcome rather than indicative of a problem;
 - (d) **Schemes which are substantially complete**. These schemes are the tail end of previous years' capital programmes, usually consisting of small amounts of money brought forward from earlier years.
- 4.3 A summary of the total approved 2025/26 capital programme budget and the spend as at the end of June, is shown below:

| | 2025/26 Budget £'000 | 2025/26 Spend £'000 |
|--------------------------------|----------------------------|---------------------------|
| Projects | 107,048 | 13,948 |
| Work Programmes | 77,299 | 6,912 |
| Provisions | 1,997 | 0 |
| Schemes Substantially Complete | 7,231 | 2,246 |
| Total Immediate Starts | 193,575 | 23,106 |
| Policy Provisions | 16,297 | 0 |
| Total Capital Programme | 209,872 | 23,106 |

4.4 A summary of the total approved 2025/26 capital programme budget and the resources that are funding them is shown below:

| | £000s | | | | | | | | |
|--------------------|----------|--------------------|------------|---------------------------|----------------------|---------|--|--|--|
| | Projects | Work Programmes | Provisions | Substantially Complete | Policy Provisions | Total | | | |
| HRA - Budget | 3,413 | 24,732 | 380 | 24 | 750 | 29,299 | | | |
| GF - Budget | 103,635 | 52,567 | 1,617 | 7,207 | 15,547 | 180,573 | | | |
| Total | 107,048 | 77,299 | 1,997 | 7,231 | 16,297 | 209,872 | | | |
| Ringfenced - HRA | 650 | 2,315 | - | - | 750 | 3,715 | | | |
| Unringfenced - HRA | 2,763 | 22,417 | 380 | 24 | - | 25,584 | | | |
| Total HRA | 3,413 | 24,732 | 380 | 24 | 750 | 29,299 | | | |
| Ringfenced - GF | 16,711 | 3,969 | 558 | 1,689 | 10 | 22,937 | | | |
| Unringfenced - GF | 86,924 | 48,598 | 1,059 | 5,518 | 15,537 | 157,636 | | | |
| Total GF | 103,635 | 52,567 | 1,617 | 7,207 | 15,547 | 180,573 | | | |

4.5 The following changes have occurred to the capital programme since period 12 2024/25. These movements are included in the table at 4.3 above:

| | Budget £000 |
|--|-------------|
| Decisions since Outturn 2024/25 | |
| Connecting St Margarets | 798 |
| Local Transport Schemes | 656 |
| New Walk Museum | 411 |
| Private Sector Disabled Facilities Grant | 407 |
| High Streets Heritage Action Zones | 237 |
| Affordable Housing - Acquisitions | 950 |
| Directors Decisions | |
| Other | 62 |
| Net Movements | 3,251 |

- 4.6 The following appendices to this report show progress on each type of scheme:
 - Appendix A Projects
 - Appendix B Work Programmes
 - Appendix C Provisions
 - Appendix D Projects Substantially Complete
 - Appendix E Policy Provisions
 - Appendix F Prudential Indicators

4.7 This report only monitors policy provisions to the extent that spending approval has been given, at which point they will be classified as projects, work programmes or provisions.

4.8 Capital Receipts

- 4.8.1 As part of the budget strategy set for 2025/26 there was a requirement to generate £60m of asset sales that could be used if a capitalisation directive was required. The Council has a significant programme to generate these capital receipts. In the first quarter of 2025/26, the Council has realised £3.6m of General Fund capital receipts which relates almost exclusively to the sale of 1-7 Grey Friars.
- 4.8.2 Over the same period "Right to Buy" receipts from sales of council housing have amounted to £3.9m. Whilst the number of completed sales in the first quarter of this year were modest, the Council has not yet seen the full impact of the changes to scheme eligibility made in November 2024. These changes resulted in a surge in the number of applications which are currently being processed. Applications have since dropped by around 30% compared to historic levels, which is a smaller reduction than anticipated. Although many applications will not result in a sale of the property, the Council is likely to see high levels of completed sales throughout 2025/26 and 2026/27. The changes to scheme eligibility will likely reduce sales thereafter as the number of applications reduces further and people opt to discontinue the process when the reduced level of discount becomes apparent. Assumptions relating to the impact of the change in government policy were included in the HRA's 2025/26 budget report approved at Council in February 2025.

4.9 Prudential Indicators

This report also presents prudential indicators, in accordance with the CIPFA code.

5. Financial, legal, equalities, climate emergency and other implications

5.1 Financial implications

This report deals entirely with financial matters, the implications of which are contained within the report.

Signed: Amy Oliver Dated: 14 August 2025

5.2 Legal implications

There are no adverse legal implications arising in respect of this report of which mostly is for noting. The monitoring of capital expenditure is required in order to comply with the provisions of the Local Government Act 2003 which this report seeks to do.

Signed: Mannah Begum, Principal Solicitor – Commercial Legal

Dated: 07 August 2025

5.3 Equalities implications

Under the Equality Act 2010, public authorities have statutory duties, including the Public Sector Equality Duty (PSED) which means that, in carrying out their functions they have to pay due regard to the need to eliminate unlawful discrimination, harassment and victimisation, to advance equality of opportunity between people who share a protected characteristic and those who don't and to foster good relations between people who share a protected characteristic and those who don't.

Protected characteristics under the Equality Act 2010 are age, disability, gender reassignment, pregnancy and maternity, race, religion or belief, sex, sexual orientation.

People from across all protected characteristics should benefit from the improved public good arising from the capital programme. The purpose of this report is to present the position of the capital programme for 2025/26 as at the end of June 2025.

At this time, there are no further equality implications as these will have already been identified for the proposals agreed and submitted.

There may be future projects, arising from the report and its recommendations, which would benefit from further consideration of the equalities implications and possibly a full equality impact assessment in certain circumstances. Whether an Equalities Impact Assessment is required will be dependent upon how work develops and whether the changes are likely to have a disproportionate impact on any protected group; this is usually the case where there are significant changes or a reduction in provision.

Signed: Surinder Singh – Equalities Officer

Dated: 8 August 2025

5.4 Climate Emergency implications

Following the council's declaration of a climate emergency and ambition to reach net zero carbon emissions for the council and the city, the council has a key role to play in addressing carbon emissions relating to the delivery of its services. This includes through its delivery of capital projects, as projects involving buildings and infrastructure often present significant opportunities for achieving carbon savings or climate adaptations and are an area where the council has a high level of control.

Notable projects in the current programme expected to achieve climate benefits / high standards of environmental performance include Pioneer Park, Pilot House, Leicester Urban Natural Flood Management, PV panels at Evington Leisure Centre, Aikman Avenue District Heating project and Local Transport Schemes.

It is important that the climate implications and opportunities of all projects and work programmes are considered on a project-by-project basis, both during the development phase and when decisions are made.

Signed: Phil Ball, Sustainability Officer

Dated: 12 August 2025

5.5 Other implications (You will need to have considered other implications in preparing this report. Please indicate which ones apply?)

No other implications are noted as this is a budget monitoring report, and therefore no policy changes are proposed.

6. Background information and other papers:

- General Fund Capital Programme 2025/26 and HRA Budget (including Capital Programme) approved by Council on 19 February 2025.
- Capital Outturn 2024/25 presented at OSC on 9 July 2025.

7. Summary of appendices:

- Appendix A Projects
- Appendix B Work Programmes
- Appendix C Provisions
- Appendix D Projects Substantially Complete
- Appendix E Policy Provisions
- Appendix F Prudential Indicators

| s. Is this a private report (If so, please indicate the reasons and state why it is not in he public interest to be dealt with publicly)? | |
|---|--|
| No. | |
| . Is this a "key decision"? If so, why? | |
| No | |
| | |
| | |
| | |
| | |

PROJECTS

1. Summary

1.1 As stated in the cover report, the focus of monitoring projects is physical delivery, i.e. whether they are being delivered on time, on budget and to the original specification. This appendix summarises progress on projects. Project summaries provided by departments/divisions are shown in the remainder of this Appendix.

| | | | Forecast |
|--|----------|---------|-----------|
| Department / Division | Approved | 2025/26 | (Under) / |
| Department / Division | Budget | Spend | Overspend |
| | £000 | £000 | £000 |
| Corporate Resources | 1,000 | 4 | 0 |
| Planning, Development & Transportation | 27,115 | 1,451 | 0 |
| Tourism, Culture & Inward Investment | 15,907 | 399 | 0 |
| Neighbourhood & Environmental Services | 5,710 | 415 | 0 |
| Estates & Building Services | 8,621 | 1,708 | 0 |
| Housing General Fund | 35,869 | 8,245 | 0 |
| Children's Services | 9,412 | 1,293 | 0 |
| Housing Revenue Account | 3,413 | 433 | 0 |
| Total | 107,048 | 13,948 | 0 |

- **1.2** A list of the individual projects is shown in the table below. This also summarises the progress of each project. Attention is drawn to expected completion dates and any project issues that have arisen.
- **1.3** A colour-coded rating of progress of each project has been determined, based on whether the project is progressing to the latest approved delivery and cost plan as expected, and whether it is still expected to complete within budget.

1.4 The ratings used are:

- (a) **Green** Successful delivery of the project on time, within budget, to specification and in line with original objectives seems very likely. There are no major issues that appear to threaten delivery significantly.
- (b) **Amber** Successful delivery of the project on time, within budget, to specification and in line with original objectives appears probable. However, some risks exist, and close attention will be required to ensure these risks do not materialise into major issues threatening delivery. Alternatively, a

- project is classed as amber if some insubstantial slippage or minor overspend is probable.
- (c) **Red** Successful delivery of the project on time, within budget, to specification and in line with original objectives appears to be unachievable. The project is expected to require redefining, significant additional time or additional budget.
- (d) **Blue** The project is substantially complete.
- (e) Purple The project is on hold, for reasons which have nothing to do with management of the capital programme. Examples include reconsideration of whether the project is still needed as originally proposed, or withdrawal of a funder.

2. Summary of Individual Projects

| Dont | | Approved | 2025/26 | Forecast | Original | Forecast | Previous | Project PAC Beting |
|-------------------|--|----------|-----------------|----------------------|-----------------|-----------------|---------------------|--------------------|
| Dept/ Division | Project | (£000) | Spend (£000) | O/(U)spend (£000) | Completion Date | Completion Date | Reported RAG Rating | RAG Rating @ P3 |
| CRS | Finance System Replacement | 1,000 | 4 | 0 | Apr-27 | Apr-27 | - | Green |
| CDN (PDT) | Local Transport Schemes | 3,130 | 1,200 | 0 | Mar-24 | Dec-27 | Green | Green |
| CDN (PDT) | Waterside Strategic Regeneration Area | 2,371 | 54 | 0 | Mar-23 | Jun-26 | Green | Green |
| CDN (PDT) | St George's Churchyard | 160 | 29 | 0 | Aug-18 | Sep-25 | Amber | Green |
| CDN (PDT) | Leicester Railway Station - Levelling up | 14,230 | 16 | 0 | Mar-24 | TBC | Red | Red |
| CDN (PDT) | St Paul's Church | 400 | 0 | 0 | Aug-25 | TBC | Purple | Purple |
| CDN (PDT) | Land South of Phoenix | 281 | 16 | 0 | Jun-25 | Dec-25 | Green | Amber |
| CDN (PDT) | Leicester Urban Natural Flood Management | 60 | 4 | 0 | Mar-27 | Mar-27 | Green | Green |
| CDN (PDT) | Heritage Development Trust | 134 | 1 | 0 | Mar-25 | Mar-26 | Green | Green |
| CDN (PDT) | Restoring the Soar | 562 | 8 | 0 | Jul-26 | Jul-26 | Green | Green |
| CDN (PDT) | Southgates Underpass Lighting | 55 | 0 | 0 | Oct-25 | Oct-25 | - | Green |
| CDN (PDT) | Strategic Sites | 4,934 | 123 | 0 | Mar-28 | Mar-28 | - | Green |
| CDN (PDT) | Connecting St Margarets | 798 | 0 | 0 | Mar-26 | Mar-26 | - | Green |
| CDN (TCI) | Leicester Market Redevelopment | 7,725 | 430 | 0 | Dec-21 | Dec-26 | Green | Green |
| CDN (TCI) | 12-20 Cank St Link | 2,594 | 116 | 0 | Jan-25 | Oct-26 | Green | Amber |
| CDN (TCI) | Leicester Museum and Art Gallery Phase 1 | 5,037 | (147) | 0 | Mar-22 | Jun-26 | Green | Green |
| CDN (TCI) | King Richard III Café | 551 | 0 | 0 | Feb-27 | Feb-27 | - | Green |
| Total | | 44,023 | 1,854 | 0 | | | | |

| Dept/ Division | Project | Approved Budget (£000) | 2025/26 Spend (£000) | Forecast O/(U)spend (£000) | Original Completion Date | Forecast Completion Date | Previous Reported RAG Rating | Project RAG Rating @ P3 |
|-------------------|---|------------------------|----------------------------|----------------------------------|--------------------------|--------------------------|------------------------------|-------------------------|
| CDN (NES) | Library Self Access Rollout | 473 | 10 | 0 | Sep-24 | Dec-26 | Green | Purple |
| CDN (NES) | Neighbourhood Services Transformation | 1,000 | 0 | 0 | Mar-27 | Mar-27 | - | Green |
| CDN (NES) | St Margaret's Pastures Skate Park | 295 | 249 | 0 | Jan-23 | Jul-25 | Green | Blue |
| CDN (NES) | Multi Use Games Areas (MUGAs) | 2,515 | 134 | 0 | Mar-25 | Apr-26 | Green | Green |
| CDN (NES) | Depot Relocation | 149 | 38 | 0 | Mar-25 | Mar-26 | Amber | Green |
| CDN (NES) | Pest & Dogs Depot Relocations | 48 | 0 | 0 | Mar-25 | Mar-26 | Green | Green |
| CDN (NES) | Leisure Centre Improvements | 1,072 | 0 | 0 | Dec-25 | TBC | Purple | Purple |
| CDN (NES) | Green Libraries Project | 130 | 1 | 0 | Mar-25 | Dec-25 | Amber | Green |
| CDN (NES) | Saffron Lane Athletics Stadium S106 Improvements | 27 | (17) | 0 | Mar-25 | Nov-25 | Green | Blue |
| CDN (EBS) | Estate Shops | 266 | 0 | 0 | Mar-22 | Dec-26 | Amber | Amber |
| CDN (EBS) | Replacement Cladding Phoenix Square | 2,077 | 647 | 0 | Dec-24 | Sep-25 | Green | Green |
| CDN (EBS) | St Nicholas Wall | 362 | 0 | 0 | Sep-24 | Jun-26 | Amber | Green |
| CDN (EBS) | Aikman Avenue District Heating | 195 | 0 | 0 | Dec-23 | TBC | Purple | Purple |
| CDN (EBS) | Boston Road | 1,431 | 11 | 0 | Jul-25 | Sep-26 | Green | Purple |
| CDN (EBS) | The Curve Remedial Works | 1,613 | 1,050 | 0 | Oct-25 | Aug-25 | Green | Blue |
| CDN (EBS) | Gilroes Cemetery | 675 | 0 | 0 | Sep-25 | Feb-26 | Green | Amber |
| CDN (EBS) | Energy Smart Initiatives | 2,002 | 0 | 0 | Jun-26 | Jun-26 | Green | Green |
| CDN (HGF) | 86 Leycroft Road Depot | 3,794 | 0 | 0 | Sept-27 | Sept-27 | - | Green |
| CDN (HGF) | Housing Acquisitions - SAP | 32,075 | 8,245 | 0 | Aug-25 | Dec-25 | Green | Green |
| SCE (ECS) | Additional SEND Places (including Pupil Referral Units) | 5,716 | 711 | 0 | Jan-24 | Sep-27 | Green | Green |
| SCE (ECS) | S106 School Places (Slater/ Wolsey House) | 847 | 0 | 0 | Sep-26 | Sep-26 | Green | Green |
| SCE (ECS) | Pindar Nursery | 825 | 0 | 0 | Mar-23 | TBC | Purple | Purple |
| SCE (ECS) | Expansion of Children's Homes | 538 | 287 | 0 | May-23 | Sep-25 | Green | Green |
| SCE (ECS) | Education System Re-tender | 1,486 | 295 | 0 | Mar-26 | Mar-27 | Green | Green |
| Total (exclu | ding HRA) | 103,635 | 13,515 | 0 | | | | |

| | | Approved | 2025/26 | Forecast | Original | Forecast | Previous | Project |
|------------------|---|----------|---------|------------|------------|------------|------------|------------|
| Dept/ | | Budget | Spend | O/(U)spend | Completion | Completion | Reported | RAG Rating |
| Division | Project | (£000) | (£000) | (£000) | Date | Date | RAG Rating | @ P3 |
| CDN (HRA) | Dawn Centre Reconfiguration | 1,104 | 96 | 0 | May-23 | Nov-25 | Amber | Amber |
| CDN (HRA) | St Matthews Residential Property Concrete Works | 1,633 | 24 | 0 | Mar-24 | Apr-26 | Green | Amber |
| CDN (HRA) | Bridlespur Way Refurbishment | 220 | 313 | 0 | Mar-23 | Jun-25 | Green | Blue |
| CDN (HRA) | Council Housing - District Heating | 455 | 0 | 0 | Dec-23 | TBC | Purple | Purple |
| Total HRA | | 3,413 | 433 | 0 | | | | |
| Total (including | HRA) | 107,048 | 13,948 | 0 | | | | |

Corporate Resources

1. Projects Summary

| Project Name | Approved Budget (£000) | Over / (Under) Spend (£000) | Original Completion Date | Forecast Completion Date | RAG Rating |
|----------------------------|------------------------------|--------------------------------------|--------------------------------|--------------------------------|---------------|
| Finance System Replacement | 1,000 | 0 | Apr-27 | Apr-27 | G |
| Total | 1,000 | 0 | | | |

2. <u>Projects Commentary</u> (for <u>all</u> projects rated Amber, Red or Purple)

Planning, Development & Transportation

| Project Name | Approved Budget (£000) | Over / (Under) Spend (£000) | Original Completion Date | Forecast Completion Date | RAG Rating |
|---|------------------------------|--------------------------------------|--------------------------------|--------------------------------|---------------|
| Local Transport Schemes | 3,130 | 0 | Mar-24 | Dec-27 | G |
| Waterside Strategic Regeneration Area | 2,371 | 0 | Mar-23 | Jun-26 | G |
| St George's Churchyard | 160 | 0 | Aug-18 | Sep-25 | G |
| Leicester Railway Station - Levelling up | 14,230 | 0 | Mar-24 | TBC | R |
| St Paul's Church | 400 | 0 | Aug-25 | TBC | Р |
| Land South of Phoenix | 281 | 0 | Jun-25 | Dec-25 | Α |
| Leicester Urban Natural Flood Management | 60 | 0 | Mar-27 | Mar-27 | G |
| Heritage Development Trust | 134 | 0 | Mar-25 | Mar-26 | G |
| Restoring the Soar | 562 | 0 | Jul-26 | Jul-26 | G |
| Southgates Underpass Lighting | 55 | 0 | Oct-25 | Oct-25 | G |
| Strategic Sites | 4,934 | 0 | Mar-28 | Mar-28 | G |
| Connecting St Margarets | 798 | 0 | Mar-26 | Mar-26 | G |
| Total | 27,115 | 0 | | | |

- **4. <u>Projects Commentary</u>** (for <u>all</u> projects rated Amber, Red or Purple)
- **4.1.** Leicester Railway Station Levelling Up This is a very large and complex contract. The response from contractors able to deliver this sort of scheme reflected the state of the construction industry at the time. The contracting approach is being carefully reviewed and is subject to detailed discussion with a range of potential contractors. There is confidence that

when the contract is reissued in the coming months it will be attractive to the market, and we will receive competitive bids. An appointment is expected by spring next year.

- **4.2. St Paul's Church** Funding was approved to support a compulsory purchase order (CPO) if required on this listed building. The council is working with the owner to maintain the building themselves, but a CPO may be required if this is unsuccessful.
- **4.3.** Land South of Phoenix It took longer than anticipated for the Council to gain vacant possession of its land. This, combined with the complex legal arrangements for the final land transaction have resulted in a delayed date for completion.

Tourism, Culture and Inward Investment

| Project Name | Approved Budget (£000) | Over / (Under) Spend (£000) | Original Completion Date | Forecast Completion Date | RAG Rating |
|--|------------------------------|--------------------------------------|--------------------------------|--------------------------------|---------------|
| Leicester Market Redevelopment | 7,725 | 0 | Dec-21 | Dec-26 | G |
| 12-20 Cank St Link | 2,594 | 0 | Jan-25 | Oct-26 | Α |
| Leicester Museum and Art Gallery Phase 1 | 5,037 | 0 | Mar-22 | Jun-26 | G |
| King Richard III Café | 551 | 0 | Feb-27 | Feb-27 | G |
| Total | 15,907 | 0 | | , | |

- 2 <u>Projects Commentary</u> (for <u>all</u> projects rated Amber, Red or Purple)
- **2.112-20 Cank St Link –** The design development timelines have required extending to accommodate the structure of the existing buildings, increasing the forecast completion date to October 2026.

Neighbourhood and Environmental Services

| Project Name | Approved Budget (£000) | Over / (Under) Spend (£000) | Original Completion Date | Forecast Completion Date | RAG Rating |
|--|------------------------------|--------------------------------------|--------------------------------|--------------------------------|---------------|
| Library Self Access Rollout | 473 | 0 | Sep-24 | Dec-26 | Р |
| Neighbourhood Services Transformation | 1,000 | 0 | Mar-27 | Mar-27 | G |
| St Margaret's Pastures Skate Park | 295 | 0 | Jan-23 | Jul-25 | В |
| Multi Use Games Areas (MUGAs) | 2,515 | 0 | Mar-25 | Apr-26 | G |
| Depot Relocation | 149 | 0 | Mar-25 | Mar-26 | G |
| Pest & Dogs Depot Relocations | 48 | 0 | Mar-25 | Mar-26 | G |
| Leisure Centre Improvements | 1,072 | 0 | Dec-25 | TBC | Р |
| Green Libraries Project | 130 | 0 | Mar-25 | Dec-25 | G |
| Saffron Lane Athletics Stadium S106 Improvements | 27 | 0 | Mar-25 | Nov-25 | В |
| Total | 5,710 | 0 | | | |

- **2. Projects Commentary** (for **all** projects rated Amber, Red or Purple).
- **2.1 Library Self Access Rollout** The timing and roll out of library self-access will be dependent on the future Executive Decision on libraries and community centres.
- **2.2 Leisure Centre Improvements –** The project is currently paused to allow for completion and review of the feasibility study. A report has been received outlining revised options and costs, with two key options now under consideration. The temporary delay is necessary to ensure the most appropriate and cost-effective approach is taken before progressing.

Capital Programme Project Monitoring 2025/26 P3 <u>Estates and Building Services</u>

| Project Name | Approved Budget (£000) | Over / (Under) Spend (£000) | Original Completion Date | Forecast Completio n Date | RAG Rating |
|-------------------------------------|------------------------------|--------------------------------------|--------------------------------|---------------------------------|---------------|
| Estate Shops | 266 | 0 | Mar-22 | Dec-26 | A |
| Replacement Cladding Phoenix Square | 2,077 | 0 | Dec-24 | Sep-25 | G |
| St Nicholas Wall | 362 | 0 | Sep-24 | Jun-26 | G |
| Aikman Avenue District Heating | 195 | 0 | Dec-23 | TBC | Р |
| Boston Road | 1,431 | 0 | Jul-25 | Sep-26 | Р |
| The Curve Remedial Works | 1,613 | 0 | Oct-25 | Aug-25 | В |
| Gilroes Cemetery | 675 | 0 | Sep-25 | Feb-26 | A |
| Energy Smart Initiatives | 2,002 | 0 | Jun-26 | Jun-26 | G |
| Total | 8,621 | 0 | | | |

- **2.** Projects Commentary (for all projects rated Amber, Red or Purple).
- **2.1 Estate Shops –** Refurbishment of the estate shops is currently delayed. A failed procurement to secure a contractor and officer capacity has delayed the works. Drainage works also need to be undertaken in advance of internal improvements.
- **2.2 Aikman Avenue District Heating** The project is currently on hold while viable delivery options are explored. Conversations with the new supplier, Bring Energy, have been hindered by changes in Directors since the company took control.
- **2.3 Boston Road** The roof replacement project is currently on hold this season due to unanticipated feasibility and survey findings. A review of the proposed approach has resulted

in plans to complete the procurement over the winter with an anticipated start date of spring 2026.

2.4 Gilroes Cemetery – Whilst the tender process took longer than anticipated, procurement is now largely complete, and the contractor is expected to be on site by November 2025.

Housing General Fund

1. Projects Summary

| Project Name | Approved Budget (£000) | Over / (Under) Spend (£000) | Original Completion Date | Forecast Completion Date | RAG Rating |
|----------------------------|------------------------------|--------------------------------------|--------------------------------|--------------------------------|---------------|
| 86 Leycroft Road Depot | 3,794 | 0 | Sept-27 | Sept-27 | G |
| Housing Acquisitions - SAP | 32,075 | 0 | Aug-25 | Dec-25 | G |
| Total | 35,869 | 0 | | | |

2 <u>Projects Commentary</u> (for <u>all</u> projects rated Amber, Red or Purple)

Children's Services

| Project Name | Approved Budget (£000) | Over / (Under) Spend (£000) | Original Completion Date | Forecast Completion Date | RAG Rating |
|--|------------------------------|--------------------------------------|--------------------------------|--------------------------------|---------------|
| Additional SEND Places (including Primary Pupil Referral Unit) | 5,716 | 0 | Jan-24 | Sep-27 | G |
| S106 School Places (Slater/ Wolsey House) | 847 | 0 | Sep-26 | Sep-26 | G |
| Pindar Nursery | 825 | 0 | Mar-23 | TBC | Р |
| Expansion of Children's Homes | 538 | 0 | May-23 | Sep-25 | G |
| Education System Re-tender | 1,486 | 0 | Mar-26 | Mar-27 | G |
| Total | 9,412 | 0 | | , | |

- 2. Projects Commentary (for all projects rated Amber, Red or Purple).
- 2.1 Pindar Nursery Work was completed to review refurbishing the current site or using another site. It has been determined to progress with the refurbishment scheme at the current site and the associated costings. A revised brief has been produced to determine any revised scope and budget sufficiency.
- **2.2 Expansion of Children's Homes –** The council has been successful in gaining £1.9m of grant funding from the Department for Education which is a 50% contribution towards the costs of building two new children's homes. Plans are being drawn up to include this in the capital programme going forward.

Capital Programme Project Monitoring 2025/26 P3 Housing (HRA)

| Project Name | Approved Budget (£000) | Over / (Under) Spend (£000) | Original Completion Date | Forecast Completion Date | RAG Rating |
|---|------------------------------|--------------------------------------|--------------------------------|--------------------------------|---------------|
| Dawn Centre Reconfiguration | 1,104 | 0 | May-23 | Nov-25 | A |
| St Matthews Residential Property Concrete Works | 1,633 | 0 | Mar-24 | Apr-26 | A |
| Bridlespur Way Refurbishment | 220 | 0 | Mar-23 | Jun-25 | В |
| Council Housing - District Heating | 455 | 0 | Dec-23 | TBC | Р |
| Total | 3,413 | 0 | | 1 | |

- 2. Projects Commentary (for all projects rated Amber, Red or Purple).
- **2.1. Dawn Centre Reconfiguration –** The delay mainly relates to an unforeseen increase in lead time on items to finish the centre including a suspended ceiling and some furniture items.
- **2.2. St Matthews Residential Property Concrete Works –** The ongoing investigation work to take concrete samples is facing delays due to contractor availability, resulting in an extension to the project completion to April 2026.
- **2.3. Council Housing District Heating -** The project is currently on hold while viable delivery options are explored. Conversations with the new supplier, Bring Energy, have been hindered by changes in Directors since the company took control.

APPENDIX B

WORK PROGRAMMES

1. Summary

1.1 As stated in the cover report, work programmes are minor works or similar on-going schemes where there is an allocation of money to be spent during a particular year. Monitoring of work programmes focusses on whether the money is spent in a timely fashion.

| Department / Division | Approved to spend in 25/26 £000 | 2025/26 Spend £000 | Slippage £000 | Over/(under) Spend £000 |
|--|--|--------------------------|------------------|-------------------------------|
| City Development & Neighbourhoods | 1,935 | 26 | 767 | 0 |
| Planning, Development & Transportation | 13,092 | 720 | 250 | 0 |
| Tourism, Culture & Inward Investment | 813 | 26 | 120 | 0 |
| Neighbourhood & Environmental Services | 997 | 0 | 0 | 0 |
| Estates & Building Services | 5,925 | 52 | 1,403 | 0 |
| Housing General Fund | 11,507 | 842 | 756 | 0 |
| Children's Services | 18,048 | 329 | 3,747 | 0 |
| Adults | 250 | 0 | 0 | 0 |
| Total (excluding HRA) | 52,568 | 1,995 | 7,043 | 0 |
| Housing Revenue Account | 24,731 | 4,917 | 120 | 0 |
| Total (including HRA) | 77,299 | 6,912 | 7,163 | 0 |

2. <u>Summary of Individual Work Programmes</u>

| Work Programme | Dept/ Division | Approved £000 | 2025/26 Spend £000 | Slippage £000 | Over/ (under) Spend £000 |
|---|-------------------|------------------|--------------------------|------------------|-----------------------------------|
| Feasibility Studies | CDN | 1,935 | 26 | 767 | 0 |
| Transport Improvement Works | CDN (PDT) | 4,764 | 496 | 0 | 0 |
| Bus Engine Retrofitting | CDN (PDT) | 376 | 0 | 0 | 0 |
| Air Quality Action Plan | CDN (PDT) | 1 | 0 | 0 | 0 |
| Highways Maintenance | CDN (PDT) | 6,100 | 96 | 0 | 0 |
| Flood Strategy | CDN (PDT) | 321 | 25 | 0 | 0 |
| Festival Decorations | CDN (PDT) | 55 | 1 | 0 | 0 |
| Local Environmental Works | CDN (PDT) | 400 | 90 | 0 | 0 |
| Architectural & Feature Lighting | CDN (PDT) | 50 | 0 | 50 | 0 |
| Front Wall Enveloping | CDN (PDT) | 582 | 0 | 200 | 0 |
| Secure Cycle Parking (TCF Funded) | CDN (PDT) | 338 | 1 | 0 | 0 |
| Conservation Building Grants | CDN (PDT) | 16 | 10 | 0 | 0 |
| Street Nameplates City Branding Programme | CDN (PDT) | 15 | 1 | 0 | 0 |
| Historic Building Grant Fund | CDN (PDT) | 75 | 0 | 0 | 0 |
| Heritage Interpretation Panels | CDN (TCI) | 170 | (9) | 0 | 0 |
| Local Shopping Centres Reopening & Improvement Programme | CDN (TCI) | 494 | 37 | 120 | 0 |
| Community Asset Transfer | CDN (TCI) | 150 | (2) | 0 | 0 |
| Franklyn Fields Public Open Space | CDN (NES) | 31 | Ó | 0 | 0 |
| Grounds Maintenance Equipment | CDN (NES) | 150 | 0 | 0 | 0 |
| Evington Park Depot Staff Welfare Facilities | CDN (NES) | 140 | 0 | 0 | 0 |
| Street Cleaning Equipment | CDN (NES) | 445 | 0 | 0 | 0 |
| Public Toilet Automatic Locking | CDN (NES) | 176 | 0 | 0 | 0 |
| Trees and Woodland Stump Grinder | CDN (NES) | 55 | 0 | 0 | 0 |
| Corporate Estate | CDN (EBS) | 1,358 | 44 | 0 | 0 |
| Property & Operational Estate Capital Maintenance Programme | CDN (EBS) | 4,567 | 8 | 1,403 | 0 |
| Private Sector Disabled Facilities Grant | CDN (HGF) | 2,775 | 387 | 675 | 0 |
| Repayable Home Repair Loans | CDN (HGF) | 121 | 0 | 81 | 0 |
| Vehicle Fleet Replacement Programme | CDN (HGF) | 8,323 | 312 | 0 | 0 |
| Action Homeless' Supported Living Scheme | CDN (HGF) | 288 | 143 | 0 | 0 |
| School Capital Maintenance | SCE (ECS) | 17,653 | 329 | 3,747 | 0 |
| Foster Care Capital Contribution Scheme | SCE (ECS) | 395 | 0 | 0 | 0 |
| Extra Care Feasibility | ASC | 250 | 0 | 0 | 0 |
| Total (excluding HRA) | | 52,568 | 1,995 | 7,043 | 0 |

| Work Programme | Dept/ Division | Approved £000 | 2025/26 Spend £000 | Slippage £000 | Over/ (under) Spend £000 |
|---|-------------------|---------------|--------------------------|------------------|-----------------------------------|
| Council Housing - New Kitchens and Bathrooms | CDN (HRA) | 2,658 | 394 | 0 | 0 |
| Council Housing - Boiler Replacements | CDN (HRA) | 2,000 | 466 | 0 | 0 |
| Council Housing - Rewiring | CDN (HRA) | 1,610 | 145 | 0 | 0 |
| Council Housing - Disabled Adaptations & Improvements | CDN (HRA) | 1,200 | 109 | 0 | 0 |
| Council Housing - Insulation Works | CDN (HRA) | 200 | 72 | 0 | 0 |
| Council Housing - External Property Works | CDN (HRA) | 1,158 | 157 | 0 | 0 |
| Council Housing - Fire and Safety Works | CDN (HRA) | 600 | (28) | 0 | 0 |
| Council Housing - Community & Environmental Works | CDN (HRA) | 1,757 | 16 | 120 | 0 |
| Affordable Housing - Acquisitions | CDN (HRA) | 6,067 | 2,340 | 0 | 0 |
| Public Realm Works | CDN (HRA) | 732 | 7 | 0 | 0 |
| New House Build Council Housing | CDN (HRA) | 6,750 | 1,239 | 0 | 0 |
| Total HRA | Total HRA | | | 120 | 0 |
| Total (including HRA) | | 77,299 | 6,912 | 7,163 | 0 |

3. Commentary on Specific Work Programmes

- 3.1 Explanatory commentary for work programmes not currently progressing as planned, or for which issues have been identified is provided below. For monitoring purposes this has been defined as any scheme where budgets have significantly changed, where spend is low or where material slippage is forecast.
- 3.2 **Feasibility Studies –** A number of schemes are progressing well; however, a few have been delayed into the next financial year due to limited available staffing resources.
- 3.3 **Architectural & Feature Lighting –** There are several projects in the pipeline, and we continue to work with third parties to progress these through to delivery.
- 3.4 **Front Wall Enveloping** Progress is being made on the Welford Road front wall scheme, with tendering currently underway for project management and construction contractors; on-site work is expected to commence in Q3 or Q4.
- 3.5 **Local Shopping Centres Reopening & Improvement Programme –** Currently low on resources to deliver all schemes, so will be phased over this year and the next.
- 3.6 **Property & Operational Estate Capital Maintenance Programme –** The slippage on this programme is primarily due to the prioritisation of the Curve Remedial works

which has meant there is not enough time to procure and get consents for works that are weather dependant; these works will be programmed for Q1 next financial year. Due to a combination of factors associated with the hot weather and a fault in the inlet into Abbey Park boating lake, the basin of the lake has been exposed, and we have identified there is a significant amount of silt. We are taking the opportunity to complete this cleaning process and fix the Victorian plumbing

- 3.7 **Private Sector Disabled Facilities Grant –** Whilst all funds will be committed by year end, there will be some slippage of expenditure into next financial year
- 3.8 **Repayable Home Repair Loans –** The Home Improvement Team continues to prioritise delivery of Mandatory DFGs, and as a result, some slippage is expected on discretionary grants. However, a small number of discretionary grants are still being processed where required.
- 3.9 **Vehicle Fleet Replacement Programme –** Due to the lead times associated with the procurement of vehicles, £0.4m of the current budget has been re-profiled into 2026/27.
- 3.10 **School Capital Maintenance –** The slippage on the programme is due to schools' access issues to carry out the larger schemes. IAN (Individual Access Needs) works slippage is due to no schemes being put forward at present for this funding.
- 3.11 Council Housing Community & Environmental Works Budget of £120k remains unallocated on this rolling programme. Community engagement will take place during the year to prioritise schemes on which to spend this.

APPENDIX C

PROVISIONS

1. **Summary**

- 1.1 As stated in the cover report, provisions are sums of money set aside in case they are needed, where low spend is a favourable outcome rather than indicative of a problem.
- 1.2 Normally provisions are there if needed. The sums below are for the 2025/26 financial year.

| Provision | Dept/ Division | Approved £000 | 2025/26 Spend £000 | Remaining Budget £000 |
|-----------------------------|-------------------|---------------|--------------------------|-----------------------------|
| Early Years - Two Year Olds | SCE (ECS) | 593 | 0 | 593 |
| District Heating Metering | CDN (HGF) | 1,024 | 0 | 1,024 |
| District Heating Metering | CDN (HRA) | 380 | 0 | 380 |
| Total | | 1,997 | 0 | 1,997 |

PROJECTS SUBSTANTIALLY COMPLETE

1. Summary

1.1 As at the end of the quarter one in 2025/26, the following schemes were nearing completion. The budgets are the unspent amounts from previous years' capital programmes, mainly as a result of slippage.

| Project | Dept/ Division | Approved £000 | 2025/26 Spend £000 | Over/(Under) Spend £000 |
|--|-------------------|---------------|--------------------------|-------------------------------|
| Off-site Cloud Backup | CRS | 204 | 205 | 1 |
| City-wide Parkmap TRO review, signs and lines upgrades | CDN (PDT) | 12 | 0 | 0 |
| High Streets Heritage Action Zones | CDN (PDT) | 177 | 0 | 0 |
| Electric Bus Investment and Grant | CDN (PDT) | 8 | 0 | 0 |
| Pioneer Park - Levelling Up | CDN (PDT) | 867 | 46 | 0 |
| Gresham Business Workspace | CDN (TCI) | 8 | 0 | 0 |
| Pilot House - Levelling Up | CDN (TCI) | 2,201 | 1,014 | 0 |
| Climate Change Retail Scheme | CDN (TCI) | 17 | (13) | 0 |
| Community Digital Grant | CDN (TCI) | 7 | 0 | 0 |
| Jewry Wall Museum Improvements | CDN (TCI) | 1,754 | 967 | 0 |
| De Montfort Hall | CDN (TCI) | 50 | 0 | (50) |
| PV Panels at Evington Leisure Centre | CDN (NES) | 91 | (6) | 0 |
| Spinney Hills Park | CDN (NES) | 127 | 0 | (127) |
| Study Zones | CDN (NES) | 56 | 8 | 0 |
| SuDS in Schools | CDN (EBS) | 66 | 0 | 0 |
| Tiny Forests in Leicester Schools and Parks | CDN (EBS) | 4 | 0 | 0 |
| Haymarket Theatre - Internal Completion Works | CDN (EBS) | 19 | 14 | 0 |
| Leycroft Road Energy Reduction Works | CDN (EBS) | 88 | 0 | 0 |
| Leisure Centre Air Handling Units | CDN (EBS) | 14 | 0 | 0 |
| Additional Primary School Places | SCE (ECS) | 20 | (15) | 0 |
| Expansion of Oaklands Special School | SCE (ECS) | 710 | (24) | 0 |
| Overdale Infant and Juniors School Expansion | SCE (ECS) | 219 | 45 | 0 |
| Family Hubs | SCE (ECS) | 102 | (19) | 0 |
| S106 Additional School Places | SCE (ECS) | 366 | 0 | 0 |
| Children's Homes Refurbishments | SCE (ECS) | 1 | 14 | 13 |
| Winstanley Contact Centre | SCE (ECS) | 18 | 10 | 0 |
| Goscote Site Carpark | CDN (HRA) | 24 | 0 | (24) |
| Total | | 7,231 | 2,246 | (187) |

POLICY PROVISIONS

1. Summary

1.1. As at the end of the 2025/26 financial year, the following policy provisions were still awaiting formal approval for allocation to specific schemes.

| Department/ | Policy Provision | Amount |
|------------------|-------------------------|--------|
| Division | Folicy Flovision | £000 |
| CDN (TCII) | Tourism & Culture | 10 |
| CDN (NES) | Library Investment | 1,000 |
| CDN (EBS) | Growing Spaces | 301 |
| CDN (Various) | Match Funding | 3,000 |
| CDN (Various) | People & Neighbourhoods | 392 |
| SCE (ECS) | New School Places | 1,923 |
| SCE (ASC) | Extra Care Schemes | 5,686 |
| Other | Black Lives Matter | 435 |
| All | Programme Contingency | 2,800 |
| Total (excluding | g HRA) | 15,547 |
| CDN (HRA) | Other HRA Schemes | 750 |
| Total HRA | | 750 |
| Total (including | Total (including HRA) | |

1.2. Since the previous monitoring report, £250k has been released from the Extra Care Schemes Policy Provision.

Prudential Indicators

Summary

Under the requirements of the Prudential Code for Capital Finance in Local Authorities, the full Council sets prudential indicators for the authority at the beginning of each year as part of the Treasury Management Strategy and Capital Strategy. This appendix reports on compliance during the year.

1. <u>Debt and the Authorised Limit and Operational Boundary</u>

The Authority is legally obliged to set an affordable borrowing limit (also termed the Authorised Limit for external debt) each year and to keep it under review. In line with statutory guidance, a lower "operational boundary" is also set as a warning level should debt approach the limit.

| | 2025/26 Authorised Limit £m* | 2025/26 Operational Boundary £m* | Debt at 30/06/25 £m | Complied? |
|------------------------|---------------------------------------|---|---------------------------|-----------|
| Borrowing | 650 | 550 | 157 | Yes |
| PFI and Finance Leases | 500 | 450 | 80 | Yes |
| Total debt | 1,150 | 1,000 | 237 | |

2. <u>Maturity Structure of Borrowing</u>

This indicator is set to control the Authority's exposure to refinancing risk (i.e. not having to repay too much and then borrow again at the same time). The upper and lower limits on the maturity of all borrowing were:

| | Upper Limit £m | Lower Limit £m | 30/06/25 Actual £m | Complied? |
|--------------------------------|----------------------|-------------------|--------------------------|-----------|
| Under 12 months | 50 | Nil | 23 | Yes |
| 12 months and within 24 months | 100 | Nil | Nil | Yes |
| 24 months and within 5 years | 150 | Nil | Nil | Yes |
| 5 years and within 10 years | 200 | Nil | Nil | Yes |
| 10 years and within 25 years | 250 | Nil | 125 | Yes |
| 25 years and over | 300 | Nil | 9 | Yes |

3. <u>Short-term Treasury Management Investments</u>

The Council is allowed to utilise a broad range of investment instruments but in practice things are kept straight forward concentrating on other Local Authorities & similar bodies, UK Registered Banks and Money Market Funds (MMF). At the 30 June 2025 the council held £74.42m in short-term investments including £59.42m in MMFs which allow the Council instant access for liquidity purposes.

4. <u>Long-term Treasury Management Investments</u>

The Council has a limit of £50m for long-term investments. The total sum of such investments held by the Council as of 30 June 2025 was £14.3m which includes £4.3m in property funds, the limit was therefore complied with. It should be noted that in the first quarter of 2025/26 the council has received one further repayment of principal of £79K adding to five repayment of investment instalments in 2024/25 totalling £2.106m.

5. Gross Debt and the Capital Finance Requirement (CFR)

The underlying need to borrow for capital purposes is called the Capital Financing Requirement (CFR).

Statutory guidance is that debt should remain below the capital finance requirement, except in the short term. The authority has complied and expects to continue to comply with this requirement.

6. <u>Liability Benchmark</u>

The Liability Benchmark forecasts the underlying need to borrow for capital purposes over the next 50 years, to make sure it remains within the CFR. Our forecasts suggest we will comply with this requirement.